

Incidental Paper

**Seminar on Command, Control,
Communications and Intelligence**

Guest Presentations — Spring 1981:

William O. Baker	James M. Osborne
John H. Cushman	David C. Richardson
Richard D. DeLauer	Charles Rose
B. R. Inman	Charles W. Snodgrass

Program on Information Resources Policy

Harvard University

Center for Information
Policy Research

Cambridge, Massachusetts

An incidental paper of the Program on Information Resources Policy.

**SEMINAR ON COMMAND, CONTROL,
COMMUNICATIONS AND INTELLIGENCE**

Guest Presentations — Spring 1981

William O. Baker, John H. Cushman, Richard D. DeLauer, B. R. Inman,
James M. Osborne, David C. Richardson, Charles Rose, Charles W. Snodgrass
December 1981 I-81-9

The Program on Information Resources Policy is jointly sponsored by Harvard University
and the Center for Information Policy Research.

Chairman: Anthony G. Oettinger

Director: John C. LeGates

Executive Director, Postal and Allied Arenas: John F. McLaughlin

Executive Director, Media and Allied Arenas: Benjamin M. Compaine

Executive Director, International and Allied Arenas: Oswald H. Ganley

Incidental papers have not undergone the reviewing process the Program requires for
formal publication. Nonetheless the Program considers them to merit distribution.

PROGRAM ON INFORMATION RESOURCES POLICY

Harvard University

Center for Information Policy Research

Affiliates

Action for Children's Television
 American District Telegraph Co.
 American Management Systems, Inc.
 American Telephone & Telegraph Co.
 Arthur D. Little, Inc.
 Auerbach Publishers Inc.
 Automated Marketing Systems
 BellSouth Corporation
 Bell Atlantic
 Booz-Allen Hamilton
 Canada Post
 Cellular One
 CBS Broadcast Group
 Commission on European Communities (Belgium)
 Communications Workers of America
 Computer & Communications Industry Assoc.
 COMSAT
 Continental Cablevision, Inc.
 Copley Newspapers
 Cowles Media Co.
 Dai-ichi Kangyo Bank, Ltd. (Japan)
 Databit Inc.
 Dialog Information Services, Inc.
 Digital Equipment Corp.
 Direction Generale
 des Telecommunications (France)
 Doubleday, Inc.
 Dow Jones & Co., Inc.
 Dun & Bradstreet
 Economics and Technology, Inc.
 EIC/Intelligence Inc.
 LM Ericsson (Sweden)
 Federal Reserve Bank of Boston
 Gannett Co., Inc.
 GTE Sprint Communications Corp.
 Hitachi Research Institute (Japan)
 Honeywell, Inc.
 Hughes Aircraft Co.
 E.F. Hutton and Co., Inc.
 IBM Corp.
 Information Gatekeepers, Inc.
 International Data Corp.
 International Resource Development, Inc.
 Invoco AB Gunnar Bergvall (Sweden)
 Knowledge Industry Publications, Inc.
 Kokusai Denshin Denwa Co., Ltd. (Japan)
 Lee Enterprises, Inc.
 John and Mary R. Markle Foundation
 MCI Telecommunications, Inc.
 McKinsey & Co., Inc.
 Mead Data Central
 MITRE Corp.
 Motorola, Inc.
 National Association of Letter Carriers
 National Telephone Cooperative Assoc.
 The New York Times Co.
 NEC Corp. (Japan)

Nippon Telegraph & Telephone Public
 Corp. (Japan)
 Northern Telecom Ltd. (Canada)
 Northrop Corp.
 NYNEX
 The Overseas Telecommunications
 Commission (Australia)
 Pacific Telesis Group
 Pitney Bowes, Inc.
 Public Agenda Foundation
 RCA Corporation
 Reader's Digest Association, Inc.
 Research Institute of Telecommunications
 and Economics (Japan)
 Royal Bank of Canada (Canada)
 Salomon Brothers
 Satellite Business Systems
 Scaife Family Charitable Trusts
 Seiden & de Cuevas, Inc.
 Southern New England Telephone
 State of Minnesota Funding
 State of Nebraska Telecommunications
 and Information Center
 Telecom Futures, Inc.
 Telecommunications Research
 Action Center (TRAC)
 Telecom Plus International, Inc.
 Times Mirror Co.
 Times Publishing Co.
 TRW Inc.
 United States Government:
 Central Intelligence Agency
 Department of Commerce:
 National Oceanographic and
 Atmospheric Administration
 National Telecommunications and
 Information Administration
 Department of Health and Human Services
 National Library of Medicine
 Department of State
 Office of Communications
 Federal Communications Commission
 Federal Emergency Management Agency
 Internal Revenue Service
 National Aeronautics and Space Admin.
 National Security Agency
 U.S. Army:
 Office of the Assistant Chief of
 Staff for Information Management
 United States Information Agency
 United States Postal Rate Commission
 United States Postal Service
 US West
 United Telecommunications, Inc.
 The Washington Post Co.
 Wolters Samsom Group (Holland)

ACKNOWLEDGMENTS

For their willingness to travel to Cambridge to share their experience with my students at the Kennedy School of Government I am deeply grateful to William O. Baker, John H. Cushman, Richard D. DeLauer, B. R. Inman, James M. Osborne, David C. Richardson, Charles Rose and Charles W. Snodgrass.

The collaboration of The MITRE Corporation made this publication possible. Robert Everett's initial interest in the seminar and John Jacobs' continuing participation from its inception to the present provided encouragement at critical times and constant intellectual stimulation. John Jacobs and Charles Zraket arranged for editorial and production support. Robert Coltman enthusiastically applied his talents to editing raw transcripts of the seminar into coherent prose that retains the informality and the individual style and substance of each presentation and its associated discussion. Dorothy Statkus prepared the edited copy for printing. My thanks go to them for completing difficult tasks with the apparent effortlessness and the grace that mark truly professional performance.

The responsibility for any sins of omission or commission nonetheless remains entirely mine.

Anthony G. Oettinger

TABLE OF CONTENTS

	Page
Meeting Military Needs for Intelligence Systems	
<i>James M. Osborne</i>	1
The Convergence of C ³ I Techniques and Technology	
<i>William O. Baker</i>	25
A Major Contractor's View of C ³ I	
<i>Richard D. DeLauer</i>	69
C ³ I and the Commander: Responsibility and Accountability	
<i>John H. Cushman</i>	95
Funding C ³ I	
<i>Charles W. Snodgrass</i>	119
The Uses of Intelligence	
<i>David C. Richardson</i>	147
Congress and C ³ I	
<i>Charles Rose</i>	169
Issues in Intelligence	
<i>B. R. Inman</i>	193

Introduction

The presentations in the first volume of this series (Guest Presentations — Spring 1980) described command, control, communications and intelligence principally from the perspective of national-level policy making in the Executive Branch of the U.S. Government.

In this volume, the perspective is broadened to encompass the Congress, combatant commands, defense contractors and technological innovators. All guests made their presentations in open forum, forewarned that neither classified nor proprietary matters were appropriate in a university classroom. The presentations and discussions were taped.

The papers in this volume are lightly edited transcripts of these presentations and discussions, ordered in the sequence in which they took place. The informality of oral exposition interrupted by questions or comments has been preserved. Only pauses and repetitions have been eliminated and tripping sentences have been smoothed. Substance has, as far as possible, been left unaltered.

Meeting Military Needs for Intelligence Systems — James M. Osborne

Osborne's background includes tactical development for the U.S. Army Signal Corps and 19 years with RCA, in which he rose to Vice President and General Manager of the Government Communications and Automated Systems Division. His career culminated with his Senior Vice Presidency at E-Systems, where he served as Group Executive for the company's Production Electronics Group and General Manager of the ECI Division. Thus Osborne has a wide purview over the many facets of industry's task in supplying intelligence systems to the military. I asked him to talk about what he sees as effective or ineffective in the C³I world from the supplier's vantage point.

The Convergence of C³I Techniques and Technology — William O. Baker

Dr. Baker rose to his present eminence via responsibility for Bell Labs' renowned research capability, whose discoveries have led to some fundamental modern technology: transistors, superconductors, lasers. As a technologist, he shares the view that the very existence of technology — the digital computer, for example — inevitably dictates new ways of doing things, in C³I as elsewhere.

A Major Contractor's View of C³I

— Richard D. DeLauer

Since Dr. DeLauer made the remarks that follow, he has become Undersecretary of Defense for Research and Engineering. He speaks here, though, from the point of view of industry, based on a 23-year career at TRW seeing the C³I business from the viewpoint of one of the west coast's principal suppliers of military systems to the Armed Services. Visitors during Dr. DeLauer's presentation, and participants in what became an energetic three- (four-, five-) way discussion, were Robert R. Everett, President of the MITRE Corporation, and MITRE's Chief Management Scientist, Dr. Norman Waks.

C³I and the Commander: Responsibility and Accountability

— John H. Cushman

We have been hearing of technological miracles, and of the need to straighten out the administrative and procurement processes. General Cushman has spent his career as a commander and staff officer, culminating in major commands in Vietnam and Korea, as well as stateside command of the Army's Combined Arms Center and a tour as Commandant of the Command and General Staff College. He tells us what C³I looks like from the viewpoint of the hierarchy responsible for doing the job to which those technological and operational miracles are intended to contribute.

Funding C³I

— Charles W. Snodgrass

During his 15-year career Charles Snodgrass has moved from the Office of Management and Budget through the congressional staff to a cabinet-level office, gaining a view of the Federal budgetary process which is both broad and deep. During that time he has been associated with many aspects of C³I acquisition, including a successful strategy to protect Air Force interests in defeating an automatic data processing bill in the Senate, and development of means of Congressional oversight of the US intelligence community during his years as a staff assistant to the House Appropriations Committee's Defense Subcommittee. Out of his sometimes controversial experience with Federal bread-and-butter issues, he gives us a behind-the-scenes tour of what is involved in managing funding programs through the approval process.

The Uses of Intelligence

— David C. Richardson

Admiral Richardson spent his career in the Navy in a variety of command and staff positions, including command of the U.S. Sixth Fleet in the Mediterranean and deputy command of the Pacific Fleet. Since his retirement he has been acting as a consultant in electronic technology applications, serving on the Defense Intelligence Review Panel, several panels of the Defense Science Board, the Navy Space Panel of the National Academy of Sciences, and the C³I panel of the Naval Research Advisory Committee. So his viewpoint combines the field commander's perspective of tactical warfare with the outlook of someone engaged in prodding Washington people into doing the right thing.

Congress and C'I **— Charles Rose**

Representative Rose enlarges our understanding of the Congressional viewpoint from the perspective of a Congressman interested in information technologies. He is Chairman of the Policy Group on Information and Computers, active in computer and television service to the House as a member of the House Administration Committee, and of special interest to us, he is Chairman of the Subcommittee on Oversight and Evaluation of the House Permanent Select Committee on Intelligence. He covers aspects of the intelligence community's use of automatic data processing, the C'I interface and its relationship to organizational arrangements within the Defense Department, and the role of Congressional oversight of intelligence.

Issues in Intelligence **— B.R. Inman**

The single speaker among the previous year's guests who rejoined us in 1981, Admiral Inman had just been appointed to his new position after serving jointly as Director of the National Security Agency and Chief of the Central Security Service. He chose to skirt what he called the "personal memoir" of the previous year in favor of a discussion of the principles and problems of intelligence, particularly as they relate to command and control, and some of the central issues facing intelligence today.

GLOSSARY

ACO	Administrative Contracting Officer
ADP	automated data processing
AEGIS	Air Force: a predecessor of JTIDS program Navy: surface-borne electronic warfare system
AFCEA	Armed Forces Communication Electronic Association
AFSC	Air Force Systems Command
ARMAC	Army Materiel Acquisition Study
AT&T	American Telephone and Telegraph Co.
AUTODIN	Automatic Digital Network
AUTOSEVOCOM	Automatic Secure Voice Communications System
BETA	Battlefield Exploitation and Target Acquisition System
CDRL	Contract Data Requirements List. Specifies deliverable data under a contract.
CEO	Chief Executive Officer
CEWI	combat electronic warfare intelligence
CINCPAC	Commander-in-Chief, Pacific
CNO	Chief of Naval Operations
COC	Command Operations Center
COMSEC	communications security
C ³ I	command, control, communications and intelligence
DAR	Department of the Army
DARCOM	US Army R&D organization, Fort Monmouth, NJ
DCA	Defense Communications Agency
DDR&E	Director, Defense Research and Engineering (now Undersecretary of Defense Research & Engineering)
DMZ	Demilitarized Zone
DOD	Department of Defense
DSB	Defense Science Board
EDS	Electronic Data Systems Corporation
EIA	Electronic Industries Association
ESS	Electronic Switching System
FLTSAT	US Navy Fleet Satellite Communications System
HUD	Department of Housing and Urban Development
HUMINT	human intelligence (data collected by or from human sources)
ICBM	intercontinental ballistic missile
IFF	identification, friend or foe

IOC	initial (or interim) operational capability
IR	industrial relations (also infrared)
JCS	Joint Chiefs of Staff
LANTCOM	Atlantic Command
LEASESAT	leased satellite communications facilities
LIFO	last in, first out
LRIP	low rate initial production
LSI	large scale integration
LST	landing craft
MBA	Master of Business Administration
MEGO	"my eyes glaze over"
MIFASS	US Marine Corps artillery fire and tactical air control system
MIL-STD	military standard
MOPS	mega-operations per second
MRASM	medium-range air-to-surface missile
MTBF	mean time between failures
NASA	National Aeronautics and Space Administration
NATO	North Atlantic Treaty Organization
NORAD	North American Air Defense Command
NSA	National Security Agency
NSC	National Security Council
OMB	Office of Management and Budget
PABX	Private Automatic Branch Exchange
PFIAB	President's Foreign Intelligence Advisory Board
PSAC	President's Science Advisory Committee
PTT	postal, telephone and telegraph agencies
P&L	profit and loss
QRC	quick response capability
RADCOM	Research and Development Command
RAF	Royal Air Force (United Kingdom)
RCA	Radio Corporation of America
RDF	rapid deployment force
RDJTF	Rapid Deployment Joint Task Force
ROK	Republic of Korea
R&D	research and development
SAC	Strategic Air Command

SEC	Securities and Exchange Commission
SECDEF	Secretary of Defense
SPO	System Program Office
SSG	Space Systems Group
S/W	Software
TACAMO	“Take Charge And Move Out” — acronym for airborne communications link with strategic submarine force
TACC	Tactical Air Control Center
TACFIRE	US Army tactical fire control system
TASES	Tactical Airborne Signal Exploitation System
TOC	Tactical Operations Center
USAFE	Headquarters, US Air Force Europe
USDR&E	Undersecretary of Defense for Research and Engineering
VLSI	very large scale integration
VHSIC	very high speed integrated circuit
WWMCCS	World Wide Military Command and Control System